Message Text

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INFO OCT-01 ISO-00 AID-05 CIAE-00 COME-00 EB-08 FRB-01 INR-07 NSAE-00 USIA-15 TRSE-00 XMB-04 OPIC-06 SP-02 LAB-04 SIL-01 OMB-01 CU-06 /073 W

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R 081745Z SEP 77

FM AMEMBASSY BONN

TO SECSTATE WASHDC 1268

INFO AMCONSUL BREMEN

AMCONSUL DUSSELDORF

AMCONSUL HAMBURG

AMCONSUL FRANKFURT

AMCONSUL MUNICH

AMCONSUL STUTTGART

USMISSION USBERLIN

AMEMBASSY BERLIN

AMEMBASSY BRUSSELS

AMEMBASSY PARIS

AMEMBASSY LONDON

AMEMBASSY ROME

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USEEC

E.O. 11652: N/A TAGS: ELAB, GW

SUBJECT: UNEMPLOYMENT REMAINS AT HIGH LEVEL

REF: (A) BONN 14409; (B) BONN 14334; (C) BONN 13082

SUMMARY: IN SPITE OF A SLIGHT DECLINE IN SEASONALLY NON-ADJUSTED FIGURES DURING AUGUST, UNEMPLOYMENT REMAINS AT A HIGH LEVEL AND FOR THE THIRD MONTH IN A ROW WAS ABOVE LAST YEAR'S FIGURE. SEASONALLY ADJUSTED FIGURES REMAINED ALMOST STABLE, WITH AN INSIGNIFICANT UNCLASSIFIED

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DECLINE FROM 1,053,000 TO 1,052,000. END SUMMARY.

1. AN OVERALL REVIEW OF THE UNEMPLOYMENT PICTURE FOLLOWS (ALL TOTALS IN THOUSANDS, ALL RATES IN PERCENTAGES):

UNEMPLOYMENT COMPARISONS

AUGUST 77 JULY 77 AUGUST 76
TOTAL RATE TOTAL RATE TOTAL RATE

SEAS. ADJ.1,052 1,053 1,040 NON-SEAS. 963.5 4.3 972.6 4.3 939.5 4.1 ADJ. MEN 453.3 3.2 465.0 3.3 465.3 3.2 WOMEN 510.2 6.0 507.7 5.0 474.2 5.6 TABLE (CONT'D) REG. JOB 254.5 256.7 263.8 OPENINGS PART TIME 94.7 210.2 65.6 WORKERS FOREIGN 76.7 3.9 74.8 3.7 77.3 3.7 WORKERS YOUTH 101.6 4.8 96.4 4.5 95.2 4.3 (UNDER 20)

2. THE FEDERAL EMPLOYMENT SERVICE COMMENTS THAT THE LABOR MARKET SITUATION IN AUGUST WAS MARKED BY TWO CONTRADICTORY SEASONAL TENDENCIES: IN THOSE STATES WHERE THE SCHOOL YEAR ENDED IN AUGUST (WHICH IS A LATE DATE) SCHOOLLEAVERS REGISTERED AS UNEMPLOYED. IN STATES WITH AN END OF THE SCHOOL YEAR IN JUNE OR JULY, DEVELOPMENTS REFLECTED THE USUAL SEASONAL REVIVAL OF ECONOMIC ACTIVIUNCLASSIFIED

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TY WITH DECLINING UNEMPLOYMENT. VIEWED AS A WHOLE, THE ECONOMIC SLOWDOWN WHICH HAD BEEN OBSERVED IN RECENT MONTHS DID NOT SPREAD FURTHER. FOR THE THIRD CONSECUTIVE MONTH SINCE APRIL 1976, UNEMPLOYMENT (NON-ADJUSTED) WAS HIGHER THAN ONE YEAR EARLIER. THE NUMBER OF UNEMPLOYED FEMALES (510,200), WHICH INCREASED 2,500 DURING AUGUST, CONTINUED TO EXCEED THAT OF MALES (453,300), WHICH DECLINED 11,700.

- 3. SEASONALLY ADJUSTED UNEMPLOYMENT DECLINED INSIGNIFICANTLY FROM 1,053,000 IN JULY TO 1,052,000 IN AUGUST, BUT THE FEDERAL EMPLOYMENT SERVICE MADE AN UPWARD ADJUSTMENT OF PAST FIGURES GOING BACK TO FEBRUARY 1977. THE AUGUST FIGURE WAS 12,000 HIGHER THAN ONE YEAR EARLIER.
- 4. GEOGRAPHICALLY, UNEMPLOYMENT DEVELOPMENTS ALSO RE-FLECTED THE DIFFERENT SCHOOL VACATION PERIODS. BAVARIA WHERE SCHOOL VACATIONS BEGAN IN AUGUST REPORTED AN IN-CREASE IN UNEMPLOYMENT, WHILE THERE WAS A DECLINE IN LOWER-SAXONY-BREMEN, BADEN-WUERTTEMBERG AND NORTH RHINE-WESTPHALIA WHERE SCHOOL VACATIONS ARE OVER. BADEN-

WUERTTEMBERG AS BEFORE HAS THE LOWEST UNEMPLOYMENT RATE WITH 2.7 PERCENT, FOLLOWED BY SOUTH BAVARIA WITH 3.4 PERCENT AND HESSE WITH 3.8 PERCENT. THE HIGHEST RATE

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WAS REGISTERED AS BEFORE IN LOWER SAXONY-BREMEN WITH 5.1 PERCENT, FOLLOWED BY RHINELAND-PALATINATE-SAAR-LAND WITH 5.0 PERCENT, AND NORTH RHINE-WESTPHALIA WITH 5.0 PERCENT.

5. THE PRESIDENT OF THE FEDERAL EMPLOYMENT SERVICE, JOSEF STINGL (CSU), POINTED OUT THAT THE ORIGINAL GOVERNMENT GOAL TO REDUCE AVERAGE UNEMPLOYMENT IN 1977 BELOW THE 1 MILLION MARK COULD NOT BE REALIZED. IN THE 8-MONTHS PERIOD JANUARY THROUGH AUGUST, UNEMPLOYMENT AVERAGED 1,057,000 OR 53,000 LESS THAN IN THE

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SAME PERIOD LAST YEAR. THE FEDERAL EMPLOYMENT SERVICE WHICH ADMINISTERS THE UNEMPLOYMENT INSURANCE FUND WAS FACING A DEFICIT OF DM 287 MILLION IN THE FIRST EIGHT MONTHS OF THIS FY (JANUARY THROUGH AUGUST), WHICH COMPARES WITH A DEFICIT OF DM 2.4 BILLION IN THE SAME PERIOD IN 1976. STINGL DENIED SPECULATIONS ON A SUPPLEMENTARY BUDGET AND BELIEVED THAT THE FEDERAL EMPLOYMENT SERVICE WOULD NOT HAVE TO RESORT TO GOVERNMENT SUBSIDIES THIS YEAR.

6. A SURVEY ON THE STRUCTURE OF UNEMPLOYMENT CONDUCTED BY THE FEDERAL EMPLOYMENT SERVICE LAST MAY SHOWED THAT OF THE TOTAL UNEMPLOYED, THERE WERE

49 PERCENT MALES

51 PERCEMT FEMALES;

60 PERCENT BLUE COLLAR WORKERS

40 PERCENT SALARIED EMPLOYEES;

54 PERCENT WITHOUT COMPLETED VOCATIONAL EDUCATION

25 PERCENT PHYSICALLY HANDICAPPED

12 PERCENT 55 YEARS AND OLDER

9 PERCENT YOUTHS BELOW AGE 20 $\,$

20 PERCENT EXCLUSIVELY INTERESTED IN PART-TIME JOBS

83 PERCENT NOT WILLING TO MOVE IF THEY WERE OFFERED A JOB OUTSIDE THEIR PRESENT PLACE OF RESIDENCE.

7. REACTION BY THE SPD/FDP COALITION PARTIES AND THE CDU/CSU OPPOSITION WAS SIMILAR TO THAT IN AUGUST (REF UNCLASSIFIED

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C), REFLECTING GROWING UNEASINESS AND CONCERN AND GENERATING CALLS FOR NEW GOVERNMENT INCENTIVES. THE VIEWS ON A CONCRETE PROGRAM WHICH WOULD INVOLVE TAX REDUCTIONS, HIGHER DEPRECIATION ALLOWANCES AND INCREASED GOVERNMENT SPENDING ARE STILL DIVIDED, PARTICULARLY BETWEEN COALITION AND OPPOSITION.

8. THE TRADE UNIONS ARE GETTING INCREASINGLY IMPATIENT OVER THE GOVERNMENT'S ALLEGED INACTIVITY.

THE DGB METALWORKERS UNION RECENTLY SPONSORED A MASS RALLY OF 10,000 WORKERS IN BREMEN TO DEMONSTRATE "AGAINST UNEMPLOYMENT AND FOR FULL EMPLOYMENT." THE DGB WILL HOLD A SERIES OF MASS MEETINGS UNDER THE SLOGAN "STOP YOUTH UNEMPLOYMENT" IN VARIOUS PLACES THROUGHOUT THE FRG DURING SEPTEMBER. THE PURPOSE IS TO MOBILIZE YOUTH FOR A CAMPAIGN FOR "THE RIGHT TO WORK AND TO VOCATIONAL EDUCATION", TO PROTEST AGAINST THE EXPLOITATION OF WORKING YOUTH, AND TO DENOUNCE INCREASING TENDENCIES BY MANAGEMENT TO VIOLATE EXISTING PROVISIONS ON THE PROTECTION OF WORKING YOUTH.

9. COMMENT: THE DGB CAMPAIGN REFLECTS GROWING PRESSURE BY TRADE UNION YOUTH FUNCTIONARIES ON THE DGB LEADER-SHIP WHICH, IN THE VIEW OF THESE FUNCTIONARIES, HAS DONE TOO LITTLE TO ALERT THE GOVERNMENT AND THE PARLIA-MENT TO THE PROBLEM OF GROWING YOUTH UNEMPLOYMENT AND THE SHORTAGE OF APPRENTICESHIPS. IT MUST ALSO BE VIEWED AGAINST THE BACKGROUND OF FORTHCOMING UNION CONVENTIONS IN SEPTEMBER AND OCTOBER AND THE DGB YOUTH CONFERENCE SCHEDULED FOR DECEMBER WHERE UNION LEADER-SHIPS MAY EXPECT CRITICISM BY THE DELEGATES FOR THEIR POLICY OF COMPLIANCE WITH THE GOVERNMENT AND DE FACTO ENDORSEMENT OF THE FREE ENTERPRISE SYSTEM.

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